Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

PAGE 01 STATE 308050
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FM SECSTATE WASHDC
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S E C R E T STATE 308050

NODIS
CHEROKEE EYES ONLY FOR BRZEZINSKI

FOLLOWING REPEAT TEL AVIV 11124 ACTION SECSTATE DATED DEC 27:

QTE:S E C R ET TEL AVIV 11124

NODIS CHEROKEE

FOR THE SECRETARY AND SAUNDERS FROM AMBASSADOR

E. O. 11652: XGDS-1
TAGS: PGOV PBOR IS EG XF
SUBJ: TRANSMISSION OF TEXTS OF ISRAELI PEACE PROPOSALS TO
PRESIDENT SADAT

REF.: TEL AVIV 11123

1. AS INDICATED REFTEL, PRIME MINISTER BEGIN ASKED ME
THIS MORNING TO TRANSMIT FOR HIM, VIA AMBASSADOR EILTS
TO PRESIDENT SADAT, THE TWO DOCUMENTS CONTAINING THE
ISRAELI PEACE PROPOSALS. HE TOLD ME THAT HE HAD GIVEN
THESE PROPOSALS ORALLY TO PRESIDENT SADAT AND HIS ADVISERS
SECRET

PAGE 02 STATE 308050

ON SUNDAY AFTERNOON AT ISMAILIA, BUT HAD NOT LEFT COPIES
OF THE DOCUMENTS WITH THE EGYPTIANS. HE TOLD SADAT THEY
WOULD BE TRANSMITTED THROUGH OUR GOOD OFFICES AS SOON
AS HE RETURNED TO JERUSALEM. (I AM AT SOMEWHAT OF A
LOSS TO UNDERSTAND WHY THE ISRAELIS DECIDED TO HANDLE
THIS IN SUCH A FASHION.) I ASSUME THAT WASHINGTON WILL
CONCUR WITH AMBASSADOR EILTS TRANSMITTING THESE TWO
DOCUMENTS AS SOON AS POSSIBLE TO PRESIDENT SADAT.
DOCUMENTS CARRY ISRAELI CLASSIFICATION OF "TOP SECRET."

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

2. FIRST DOCUMENTS IS DATED DECEMBER 24, 1977, AND ENTITLED "PROPOSAL FOR A PEACE TREATY BETWEEN EGYPT AND ISRAEL." TEXT FOLLOWS:

(1) THE IDEAS PRESENTED IN THIS PROPOSAL ARE BASED ON THE ASSUMPTION THAT A PEACE TREATY IS TO BE CONCLUDED WHICH WILL BRING ABOUT THE COMPLETE NORMALIZATION OF THE RELATIONS BETWEEN EGYPT AND ISRAEL, INCLUDING THE ESTABLISHMENT OF DIPLOMATIC RELATIONS.

(2) IN JERUSALEM THE PRESIDENT SAID, INTER ALIA, TO THE PRIME MINISTER:

A. THAT IT IS HIS INTENTION TO DECLARE THE STRAITS OF TIRAN TO BE AN INTERNATIONAL WATERWAY;

B. THAT THE EGYPTIAN ARMY WILL NOT MOVE EASTWARDS OF THE MITLA AND GIDDI PASSES AND THAT THE WHOLE AREA EAST OF THE PASSES WILL BE DEMILITARIZED.

(2) OUR SUGGESTIONS ARE:

A. ISRAEL WILL WITHDRAW ITS FORCES TO THE INTERNATIONAL BOUNDARY BETWEEN PALESTINE (OF THE MANDATE PERIOD) AND EGYPT, IN TWO PHASES:

1. PHASE A: WITHDRAWAL TO THE LINE, EL-ARISH - RASS-MUHAMMAD, EAST OF EL-ARISH AND WEST OF RASS-MUHAMMAD.

SECRET

2. PHASE B: WITHDRAWAL TO THE AFORESAID BOUNDARY. THIS PHASE WILL BE IMPLEMENTED IN 3-5 YEARS FROM THE SIGNING OF THE PEACE TREATY.

B. UPON THE IMPLEMENTATION OF PHASE A THERE WILL REMAIN IN THE AREA BETWEEN THE LINE EL-ARISH - RASS-MUHAMMAD AND THE INTERNATIONAL BOUNDARY:

1. THE AIRFIELDS: "ETZION", "EITAM" AND "OPHIRA".

2. THE EARLY-WARNING STATIONS AT JEBEL HILLAL AND JEBEL HARIM;

3. MOBILE LAND AND NAVAL IDF UNITS.

C. UPON THE IMPLEMENTATION OF PHASE B THE AREA BETWEEN THE LINE RASS-MUHAMMAD - EL-ARISH AND THE INTERNATIONAL BOUNDARY WILL BE DEMILITARIZED UNDER THE SUPERVISION OF A UN FORCE UNDER THE UN FLAG. THE ISRAELI CIVILIAN SETTLEMENTS IN THE UN ZONE WILL REMAIN IN PLACE AND WILL MAINTAIN A LOCAL DEFENSE FORCE. THEY WILL BE LINKED TO ISRAEL'S ADMINISTRATION AND COURTS. TWO OF THE THREE AIRFIELDS WILL BE TURNED INTO CIVILIAN INSTALLATIONS. THE THIRD WILL REMAIN A MILITARY AIRFIELD. THE CIVILIAN AIRFIELDS WILL BE ADMINISTERED BY ISRAELI CIVILIANS AND WILL BE PLACED UNDER UN SUPERVISION.

D. ISRAELI CIVILIANS, AS WELL AS ARAB RESIDENTS OF SINAI, WILL BE PERMITTED FREE ENTRY INTO THE UN ZONE.

E. THE DEPLOYMENT OF EGYPTIAN MILITARY FORCES IN THE AREA BETWEEN THE EAST BANK OF THE SUEZ CANAL

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

AND THE MITLA AND GIDDI LINE WILL CONTINUE TO BE IN ACCORDANCE WITH THE AGREEMENT OF SEPTEMBER 22, 1975.

F. UN FORCES WILL NOT BE REMOVED FROM THE AFOREMENTIONED ZONE EXCEPT WITH THE AGREEMENT OF THE TWO PARTIES, EGYPT AND ISRAEL, AND A UNANIMOUS DECISION OF THE UN SECURITY COUNCIL.

G. THE ABOVE PRINCIPLES WILL BE SUBJECT TO REVIEW IN THE YEAR 2001. END TEXT.

SECRET

PAGE 04 STATE 308050

EM SECOND DOCUMENT IS DATED DECEMBER 23, 1977, AND IS ENTITLED "SELF-RULE FOR PALESTINIAN ARABS, RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT, WHICH WILL BE INSTITUTED UPON THE ESTABLISHMENT OF PEACE." TEXT FOLLOWS:

(1) THE ADMINISTRATION OF THE MILITARY GOVERNMENT IN JUDEA, SAMARIA AND THE GAZA DISTRICT WILL BE ABOLISHED.

(2) IN JUDEA, SAMARIA AND THE GAZA DISTRICT ADMINISTRATIVE AUTONOMY OF THE RESIDENTS, BY AND FOR THEM, WILL BE ESTABLISHED.

(3) THE RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WILL ELECT AN ADMINISTRATIVE COUNCIL COMPOSED OF ELEVEN MEMBERS. THE ADMINISTRATIVE COUNCIL WILL OPERATE IN ACCORDANCE WITH THE PRINCIPLES LAID DOWN IN THIS PAPER.

(4) ANY RESIDENT, 18 YEARS-OLD AND ABOVE, WITHOUT DISTINCTION OF CITIZENSHIP, OR IF STATELESS, IS ENTITLED TO VOTE IN THE ELECTIONS TO THE ADMINISTRATIVE COUNCIL.

(5) ANY RESIDENT WHOSE NAME IS INCLUDED IN THE LIST OF THE CANDIDATES FOR THE ADMINISTRATIVE COUNCIL AND WHO, ON THE DAY THE LIST IS SUBMITTED, IS 25 YEARS-OLD OR ABOVE, IS ENTITLED TO BE ELECTED TO THE COUNCIL.

(6) THE ADMINISTRATIVE COUNCIL WILL BE ELECTED BY GENERAL, DIRECT PERSONAL, EQUAL AND SECRET BALLOT.

(7) THE PERIOD OF OFFICE OF THE ADMINISTRATIVE COUNCIL WILL BE FOUR YEARS FROM THE DAY OF ITS ELECTION.

(8) THE ADMINISTRATIVE COUNCIL WILL SIT IN BETHLEHEM.

(9) ALL THE ADMINISTRATIVE AFFAIRS RELATING TO THE ARAB RESIDENTS OF THE AREAS OF JUDEA, SAMARIA AND THE GAZA DISTRICT, WILL BE UNDER THE DIRECTION AND WITHIN THE COMPETENCE OF THE ADMINISTRATIVE COUNCIL.

(10) THE ADMINISTRATIVE COUNCIL WILL OPERATE THE

SECRET

PAGE 05 STATE 308050

FOLLOWING DEPARTMENTS:

A. THE DEPARTMENT OF EDUCATION;

B. THE DEPARTMENT OF RELIGIOUS AFFAIRS;

C. THE DEPARTMENT OF FINANCE;

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

D. THE DEPARTMENT OF TRANSPORTATION;
E. THE DEPARTMENT OF CONSTRUCTION AND HOUSING;
F. THE DEPARTMENT FOR INDUSTRY, COMMERCE AND TOURISM;
G. THE DEPARTMENT OF AGRICULTURE;
H. THE DEPARTMENT OF HEALTH;
I. THE DEPARTMENT FOR LABOR AND SOCIAL WELFARE;
J. THE DEPARTMENT FOR REHABILITATION OF REFUGEES;
K. THE DEPARTMENT FOR THE ADMINISTRATION OF JUSTICE AND THE SUPERVISION OF THE LOCAL POLICE FORCES;

AND PROMULGATE REGULATIONS RELATING TO THE OPERATION OF THESE DEPARTMENTS.

(11) SECURITY AND PUBLIC ORDER IN THE AREAS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WILL BE THE RESPONSIBILITY OF THE ISRAELI AUTHORITIES.

(12) THE ADMINISTRATIVE COUNCIL WILL ELECT ITS OWN CHAIRMAN.

(13) THE FIRST SESSION OF THE ADMINISTRATIVE COUNCIL WILL BE CONVENED 30 DAYS AFTER THE PUBLICATION OF THE ELECTION RESULTS.

(14) RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT, WITHOUT DISTINCTION OF CITIZENSHIP, OR IF STATELESS, WILL BE GRANTED FREE CHOICE (OPTION) OF EITHER ISRAELI OR JORDANIAN CITIZENSHIP.

(15) A RESIDENT OF THE AREAS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WHO REQUESTS ISRAELI CITIZENSHIP WILL BE GRANTED SUCH CITIZENSHIP IN ACCORDANCE WITH THE CITIZENSHIP LAW OF THE STATE.

(16) RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WHO, IN ACCORDANCE WITH THE RIGHT OF FREE OPTION, CHOOSE ISRAELI CITIZENSHIP, WILL BE ENTITLED

SECRET

TO VOTE FOR, AND BE ELECTED TO THE KNESSET IN ACCORDANCE WITH THE ELECTION LAW.

(17) RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WHO ARE DITIZENS OF JORDAN OR WHO, IN ACCORDANCE WITH THE RIGHT OF FREE OPTION WILL BECOME CITIZENS OF JORDAN, WILL ELECT AND BE ELIGIBLE FOR ELECTION TO PARLIAMENT OF THE HASHEMITE KINGDOM OF JORDAN IN ACCORDANCE WITH THE ELECTION LAW OF THAT COUNTRY.

(18) QUESTIONS ARISING FROM THE VOTE TO THE JORDANIAN PARLIAMENT BY RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WILL BE CLARIFIED IN NEGOTIATIONS BETWEEN ISRAEL AND JORDAN.

(19) A COMMITTEE WILL BE ESTABLISHED OF REPRESENTATIVES OS ISRAEL, JORDAN AND THE ADMINISTRATIVE COUNCIL TO EXAMINE EXISTING LEGISLATION IN JUDEA, SAMARIA AND THE GAZA DISTRICT, AND TO DETERMINE WHICH LEGISLATION WILL CONTINUE IN FORCE, WHICH WILL BE ABOLISHED, AND WHAT WILL BE THE COMPETENCE OF THE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

ADMINISTRATIVE COUNCIL TO PROMULGATE REGULATIONS. THE RULINGS OF THE COMMITTEE WILL BE ADOPTED BY UNANIMOUS DECISION.

(20) RESIDENTS OF ISRAEL WILL BE ENTITLED TO ACQUIRE LAND AND SETTLE IN THE AREAS OF JUDEA, SAMARIA AND THE GAZA DISTRICT. ARABS, RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WHO, IN ACCORDANCE WITH THE FREE OPTION GRANTED THEM, WILL BECOME ISRAELI CITIZENS, WILL BE ENTITLED TO ACQUIRE LAND AND SETTLE IN ISRAEL.

(21) A COMMITTEE WILL BE ESTABLISHED OF REPRESENTATIVES OF ISRAEL, JORDAN AND THE ADMINISTRATIVE COUNCIL TO DETERMINE NORMS OF IMMIGRATION TO THE AREAS OF JUDEA, SAMARIA AND THE GAZA DISTRICT. THE COMMITTEE WILL DETERMINE THE NORMS WHEREBY ARAB REFUGEES RESIDING

SECRET

PAGE 07 STATE 308050

OUTSIDE JUDEA, SAMARIA AND THE GAZA DISTRICT WILL BE PERMITTED TO IMMIGRATE TO THESE AREAS IN REASONABLE NUMBERS. THE RULINGS OF THE COMMITTEE WILL BE ADOPTED BY UNANIMOUS DECISION.

(22) RESIDENTS OF ISRAEL AND RESIDENTS OF JUDEA, SAMARIA AND THE GAZA DISTRICT WILL BE ASSURED FREEDOM OF MOVEMENT AND FREEDOM OF ECONOMIC ACTIVITY IN ISRAEL, JUDEA, SAMARIA AND THE GAZA DISTRICT.

(23) THE ADMINISTRATIVE COUNCIL WILL APPOINT ONE OF ITS MEMBERS TO REPRESENT THE COUNCIL BEFORE THE GOVERNMENT OF ISRAEL FOR DELIBERATION ON MATTERS OF COMMON INTEREST; AND ONE OF ITS MEMBERS TO REPRESENT THE COUNCIL BEFORE THE GOVERNMENT OF JORDAN FOR DELIBERATION ON MATTERS OF COMMON INTEREST.

(24) ISRAEL STANDS BY ITS RIGHT AND ITS CLAIM OF SOVEREIGNTY TO JUDEA, SAMARIA AND THE GAZA DISTRICT. IN THE KNOWLEDGE THAT OTHER CLAIMS EXIST, IT PROPOSES, FOR THE SAKE OF THE AGREEMENT AND THE PEACE, THAT THE QUESTION OF SOVEREIGNTY IN THESE AREAS BE LEFT OPEN.

(25) WITH REGARD TO THE ADMINISTRATION OF THE HOLY PLACES OF THE THREE RELIGIONS IN JERUSALEM, A SPECIAL PROPOSAL WILL BE DRAWN UP AND SUBMITTED THAT WILL INCLUDE THE GUARANTEE OF FREEDOM OF ACCESS TO MEMBERS OF ALL THE FAITHS TO THE SHRINES HOLY TO THEM.

(26) THESE PRINCIPLES WILL BE SUBJECT TO REVIEW AFTER A FIVE-YEAR PERIOD. END TEXT

4. DEPARTMENT PLEASE PASS TO CAIRO. LEWIS UNQTE VANCE

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<< END OF DOCUMENT >>

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Attributes

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SAS ID: 119925
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Status: NATIVE
Subject: TRANSMISSION OF TEXTS OF ISRAELI PEACE PROPOSALS TO PRESIDENT SADAT
TAGS: PGOV, PBOR, IS, EG, XF
To: WHITE HOUSE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/e2f65dfc-c188-dd11-92da-001cc4696bcc
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